## EAST MAUI IRRIGATION COMPANY, LLC

P.O. BOX 791628, PAIA, MAUI, HAWAI'I 96779-1628 • (808) 579-9516

July 24, 2020

The Honorable Suzanne Case, Chair and Members of the Board of Land and Natural Resources State of Hawaii P.O. Box 621 Honolulu, Hawaii 96809

RE: Holdover of Revocable Permits Nos. S-7263, S-7264, and S-7265 issued to Alexander & Baldwin, Inc. ("A&B") and Revocable Permit No. S-7266 issued to East Maui Irrigation Company, Limited ("EMI") for Water Use on the Island of Maui: Q2 2020 Status Report

#### Dear Chair Case:

The purpose of this letter is to provide the second quarterly compliance status report on A&B/EMI's compliance with permit conditions imposed by the Board of Land and Natural Resources ("*BLNR*") as part of its October 11, 2019 approval of the holdover of Revocable Permits Nos. S-7263, S-7264, and S-7265 issued to A&B and Revocable Permit No. S-7266 issued to EMI for the calendar year 2020. We are providing this status report at this time in compliance with the conditions of the permits requiring quarterly written reports to the BLNR.

The attached document lists each of the permit conditions and corresponding compliance actions undertaken as of June 30, 2020. We have also attached a copy of the agenda, minutes, and staff recommendation of the BLNR's October 11, 2019 meeting relating to the subject permits. These three documents are the source of the permit conditions listed on the attached.

Since the last report that was submitted, water collection enabled by these East Maui revocable permits continued to serve the needs of the public water systems that serve Upcountry Maui and Nahiku, both owned and operated by the County of Maui Department of Water Supply, as well as the County's Kula Ag Park and increasing diversified agricultural activities in Central Maui undertaken by Mahi Pono. Maintaining these Central Maui lands in agriculture is consistent with the state's constitutional mandate to protect important agricultural lands, as well as the Hawaii State Plan, Maui Countywide Policy Plan, Maui Island Plan, and Maui community plans. These uses of East Maui stream water are further recognized and confirmed by the June 20, 2018, Interim Instream Flow Standard ("*IIFS*") decision issued by the Commission on Water Resource Management ("*CWRM*") for East Maui streams, 24 of which are within the area covered by the East Maui RP's. The diversion and use of East Maui stream water this year has been in compliance with the CWRM's June 2018 IIFS decision.

A&B and EMI continue to work with Mahi Pono on the preparatrion of the Environmental Impact Statement ("*EIS*") for the proposed long-term water lease for East Maui, in lieu of these revocable

permits. We are close to finalizing our responses to the hundreds of detailed comments that were submitted during the Draft EIS comment period, many of which required additional consultant input. We expect to have completed our revised document in a month or two.

Additionally, previously scheduled MP/A&B East Maui Revocable Permit Committee meetings for the fiscal year 2020 have been postponed because of the COVID 19 pandemic. Quarterly meetings that were tentatively scheduled for March 25, June 25, September 25, and December 29, 2020, will be rescheduled or confirmed when it is safe to do so. If travel restrictions continue into September, we will arrage to hold the September 25<sup>th</sup> quarterly meeting by video conference.

Please do not hesitate to contact us should you have any questions on the attached permit compliance status report.

Sincerely,

Meredith J. Ching, A&B

Man Vaget

Mark Vaught, EMI

cc: Ian Horikawa, DLNR Land Division (via email)

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# BLNR CONDITIONS FOR HOLDOVER OF EAST MAUI WATER PERMITS STATUS OF COMPLIANCE AS OF June 30, 2020

#### **CONDITIONS PER 11/9/18 STAFF SUBMITTAL**

3. Require the holdover of the revocable permits to incorporate the June 20, 2018 order of the Commission on Water Resource Management (CWRM). There shall be no diversion from the streams listed in the CWRM order, and the timing for stopping the diversions shall be in accordance with the aforesaid CWRM order.

The need for water from the East Maui streams averaged approximately 23 million gallons per day (MGD) during the second quarter of 2020, and only that amount of water is being diverted from the East Maui watershed. This amount continues to be well within the bounds of the 2018 IIFS decision concerning total quantity as well as the use of specific streams. This water is being used to supply the County of Maui for its Nahiku and Upcountry Maui water systems, the Kula Ag Park, as well as fire suppression needs, historical industrial/non-agricultural use, and agricultural uses in Central Maui, on lands now owned and managed by Mahi Pono.

Mahi Pono will continue the expansion of its agricultural operations, which will result in a corresponding increase in the need for water from East Maui over the remainder of the year. In addition to the expansion that occurred in Q2 2020, Q3 2020 will see the planting of an additional 700 acres of citrus, 81 acres of potatoes and in Q3 & Q4 2020 an additional 165 acres of coffee. The Permittees – and by extension, Mahi Pono – remain committed to the efficient use of East Maui stream water. Mahi Pono's total amount of water usage, together with that of the County of Maui, will not exceed the limits of the IIFS decision at any point during its expansion.

All of the initial approvals have been sought and received from the CWRM for the abandonment of the diversions in the "taro streams" to achieve full restoration. EMI is currently working to meet conditions of those approvals, including the development of Best Management Practices (BMP) to be implemented at each diversion so that the abandonment work can proceed.

The Permittees have also initiated discussions with CWRM staff on IIFS compliance for the 'non-taro streams.' A draft work plan has been submitted to CWRM for 41 diversions on 17 additional streams that are implicated by the 2018 IIFS decision. Prior to the issuance of a needed permits to undertake the work, CWRM will need to conduct site visits to each diversion site. In the meantime, the Permittees are complying with the IIFS decision with respect to instream flow requirements (i.e., by individual streams and the total quantity of

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flow). The Permittees opened discussions with CWRM field staff on establishing proper measurement protocols for flow compliance, but the furthering of these discussions was delayed due to COVID travel restrictions. Connectivity requirements of the IIFS decision are being met to the extent possible without the physical modifications that require governmental reviews and approvals. The draft work plan transmitted by the Permittees to the CWRM does address means of achieving full connectivity compliance for these additional non-taro streams.

In summary, the Permittees' diversion of water under the subject 2020 RP's has been in compliance with the CWRM's June 20, 2018, IIFS order concerning flow volumes, by individual streams, compliance with connectivity requirements has been met to the extent legally possible without further governmental review and approvals and significant progress has been made on pursuing the modifications and abandonment of diversions on the seven 'taro streams,' an established and continued priority for both the permittees and the State.

# 4. There shall be no waste of water. All diverted water shall be put to beneficial agricultural use or municipal use.

Status: See uses outlined in response to #3 above. All are beneficial uses related to agriculture and municipal/public needs.

# 5. Any amount of water diverted under the revocable permits shall be for reasonable and beneficial use and always in compliance with the amended IIFS.

Status: See responses to #3 and #4 above.

# 6. The holdover shall comply with all conditions required by the CWRM's Amended IIFS Decision.

Status: As mentioned above, total water diverted for use in Upcountry and Central Maui approximated an average of 23 MGD this past quarter, which is well within the bounds of the CWRM's 2018 IIFS decision concerning the diversion of specific streams and the total amount of water diverted. The Permittees achieved significant progress in 2019 and in the first six months of 2020 relative to pursuing the ditch system/diversion modifications that are necessary to ensure IIFS compliance as water needs increase.

# 7. Permittee shall provide a specific report on the progress regarding the removal of diversions and fixing of the pipe issues before the end of the holdover period.

Status: This permit condition was initially imposed in 2018 and we believe relates to a pipe at Pualoa (aka Puolua) Stream at the Lowrie Ditch. In last year's status report, we reported that the pipe had been extended to provide wetted pathways for the movement of stream biota on

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Pualoa Stream. At the 2018 BLNR hearing on the subject RP's (for 2019), statements were made that the pipe needs to be extended further to go under the road and that two 4" rusted pipes needed to be removed. Accordingly, the two 4" pipes have since been removed from the watershed and a new design intended to improve fish migration has been incorporated in the diversion modification plan for compliance with the IIFS, and approved by the CWRM in its approval of the Category 3 SWUP's. This specific scope of work was part of the overall work plan referenced earlier. Road maintenance and repair activities were also conducted in order to better facilitate access to several of the remaining intakes that are subject to Category 2 permits. A BMP plan for these intakes will be submitted to the Department of Health Clean Water Branch by August 30, 2020.

# 8. Permittee shall clean up trash from revocable permit areas starting with areas that are accessible and close to streams.

Status: The Permittees have established a number of standard operating procedures to address the cleanup of trash and debris in the license areas. Besides recognizing unnecessary debris in the field during routine maintenance tasks, EMI has conducted specific identification and removal operations of debris that has been observed from previous field work. In the second quarter of 2020, EMI has continued to remove PVC and steel pipe, old wooden and steel gates, discarded wooden structures and remnant pieces of concrete.. EMI also has in place a practice of removing any equipment and excess materials it brings into the license area to perform work on the ditch system as soon as the job(s) is completed. Additional pictures of trash that has been removed over the past 6 months is attached as Exhibit D.

### BLNR ADDITIONAL CONDITIONS (11/9/18 BLNR Meeting):

1. The Board established an interim committee to discuss water usage issues in the license area. The committee shall consist of five members, representing Alexander & Baldwin, Farm Bureau, OHA, Native Hawaiian Legal Corporation and the County of Maui. The interim committee shall meet once a month for the first quarter, then at least quarterly thereafter, more often as useful

Status: Previously scheduled MP/A&B East Maui Revocable Permit Committee meetings for the fiscal year 2020 have been postponed because of the COVID 19 pandemic. Quarterly meetings that were scheduled for March 25, June 25, September 25, and December 29, 2020, will be rescheduled or confirmed when it is safe to do so. If travel restrictions continue into September, we will explore the possibility of arranging a meeting through video conference.

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#### **CONDITIONS PER 10/11/19 STAFF SUBMITTAL**

- 1. Permittees shall provide quarterly written reports to the Board containing the following information:
  - a. The amount of water used on a monthly basis, including the monthly amount of water delivered for: the County of Maui DWS and the County of Maui Kula Agricultural Park; diversified agriculture; industrial and non-agricultural uses, and reservoir/fire protection/hydroelectric uses. Also provide an estimate of the system loss for the EMI ditch system and the A&B field system. Diversified agricultural uses shall also provide information as to location, crop, and user of water. Industrial and non-agricultural uses shall specify the character and purpose of water use and the user of water.

Status: The amount of water used on a monthly basis, including the monthly amount of water delivered for the County of Maui DWS and Kula Ag Park, diversified agriculture, industrial and non-agricultural uses, and reservoir/fire protection/hydroelectric uses can be found in the table attached as Exhibit A. This table also includes an estimated 22.7% system loss, which is consistent with the Hearing Officer's Amended Proposed Findings of Fact, Conclusions of Law, & Decision & Order for Case No. CCH-MA13-01. However, please note that this 22.7% figure was derived when the Central Maui fields were in full sugar cultivation and a larger amount of water was being imported. Since much of this system loss represented seepage from reservoirs, and the reservoirs continue to be filled for fire protection, the total percentage of seepage loss currently being experienced is greater than 22.7%, with the difference being captured in the last column. The existence of the reservoirs is extremely important for fire safety reasons. They are a major source of water for fighting fires on Maui. The location, crop, and users of agricultural water, and the specifics on industrial and non-agricultural uses can be found in the table attached as Exhibit B.

**b.** For each stream that is subject to the CWRM order, a status update as to the degree to which the flow of each stream has been restored, and which artificial structures have been removed as required by CWRM.

Status: See attached table in Exhibit C.

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c. <u>Update on removal of trash, unused man-made structures, equipment and debris</u>
<u>that serve no useful purpose, including documenting any reports of such items</u>
<u>received from the Department, other public or private entities, and members of</u>
<u>the general public and action taken by Permittee to remove the reported items.</u>

Status: See above response to #8 of Conditions per 11/9/18 Staff Submittal and also Exhibit D.

**d.** The method and timeline for discontinuing the diversion of water from Waipi'o and Haneho'i streams into Ho'olawa stream, including status updates on implementation.

Status: As the stream levels fluctuate during times of inclement weather, EMI personnel are dispatched to manually control the intake gates for the prevention of excess stream water inflow to the ditch. As for Hanehoʻi, all intakes have been sealed (per the 2018 D&O) therefore no water enters the ditch from this stream. In regards to Waipi'o stream, EMI personnel manually control the intakes ditch to prevent excess flow from entering the ditch. Thus, all flows to the ditch are delivered to and used by Mahi Pono and the County of Maui. The flows are no longer controlled into Hoolawa stream.

2. The permittee may not divert an amount of water per month exceeding an average of 45mgd, further subject to all water diverted shall be for reasonable and beneficial uses.

Status: The second quarter need for water from the East Maui streams has averaged approximately 23 million gallons per day (MGD), and only that amount of water is being diverted from the East Maui watershed. This amount continues to be well within the bounds of the 2018 IIFS decision concerning total quantity as well as the use of specific streams. This water is being used to supply the County of Maui for its Nahiku and Upcountry Maui water systems, the Kula Ag Park, as well as fire suppression needs, historical industrial/non-agricultural use, and agricultural uses in Central Maui, on lands now owned and managed by Mahi Pono.

3. For RP S-7266, the area identified as the Hanawi Natural Area Reserve shall be removed from the revocable permit premises. Additionally, A&B/EMI shall continue discussions with DOFAW to identify additional forest reserve lands to be removed from the license areas to be implemented in connection with the issuance of a water lease, if any, or sooner.

Status: Representatives from EMI and DOFAW held a follow-up meeting on March 18, 2020 to discuss general logistics related to the potential removal of forest reserve acreages from

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the license area. This initial meeting included an exchange of information related to access routes and a discussion relating to potential impacts on EMI's operations as a result of a reduction in the license area. This was the first meeting to broadly discuss a very fluid situation, and future meetings will be scheduled as more information becomes available, and as COVID restrictions ease in the upcoming months.

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#### EXHIBIT A - MONTHLY WATER USAGE

All Figures in Millions of Gallons per Day ("MGD")

Month	East Maui Water @ Honopou	System Losses (22.7% as cited in CWRM D&O)	County of Maui DWS <sup>1</sup>	County of Maui Ag Park <sup>2</sup>	Diversified Agriculture <sup>4</sup>	Historic/Industrial Uses <sup>5</sup>	Reservoir/Fire Protection/ Evaporation/Dust Control/ Hydroelectric <sup>3</sup>
APRIL	25.70	5.83	0.91	0.35	3.58	1.10	13.94
MAY	21.60	4.90	1.86	0.39	3.62	1.10	9.73
JUNE	20.50	4.65	2.64	0.51	3.73	1.10	7.88
QUARTERLY AVERAGE	22.60	5.13	1.80	0.41	3.64	1.10	10.51

- 1. The numbers in this column are based on reports received from the County of Maui and have not been independently verified by EMI. Operationally, a minimum of approximately 6 MGD must be reliably conveyed to / made available to the County each and every day so that the County has flexibility regarding when to run its plan depending upon weather conditions, demand, water available from its Piholo plant, etc. Water conveyed by EMI but not used by the County is redirected by EMI to reservoirs located on the former plantation.
- 2. The numbers in this column are based on reports received from the County and have not been independently verified by EMI. Operationally, a minimum of approximately 1.5 MGD must be reliably conveyed to / made available to the County each and every day so that the County can be flexible regarding how to meet the needs of the Ag Park. Water conveyed by EMI but not used by the County is redirected by EMI to reservoirs located on the former plantation.
- 3. The numbers in this column include water not separately accounted for in the columns to the left, including seepage and evaporation beyond the 22.7% shown in the 3<sup>rd</sup> column from the left, which cannot be directly measured. The EMI system is operated in a manner that insures continuous water availability in the reservoirs to meet the County's needs for fire protection for brush fires, the risk of which has increased due to the reduction of the irrigated acreage following the cessation of sugar cultivation. Imported water that is used for hydroelectric power generation is also directed to the reservoirs.
- 4. Diversified Ag includes the users/uses described in Exhibit B.
- 5. Historical/Industrial Uses are uses other than plantation and A&B uses. These include uses by entities located either adjacent to or within the boundaries of the farm and are further described in Exhibit B.

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#### EXHIBIT B – WATER USAGE SPECIFICS

## Primary Ag Water Users

Entity	Сгор	Location (TMK)	Field
Mahi Pono	Coffee & Hau	250020020000	301
Mahi Pono	Citrus	380010010000	604
Mahi Pono	Citrus	380010010000	605
Mahi Pono	Citrus & Pongamia	380040010000	803
Mahi Pono	Papaya	380030020000	807
Mahi Pono	Potatoes & Onions	380040010000	809
Maui Best (Tenant)	Sweet Potato	250010010000	408
Maui Best (Tenant)	Sweet Potato	250010010000	409

#### Other Water Users

Water Users	Source/Delivery Point	Use	Water User's Location	Relation
	Puunene Surface Water (702 Cistern south of		38001001, 38003004,	
HC&D, LLC and subtenant Maui Paving (Camp 10 Puunene Quarry)	Pulehu Rd and Haiku Ditch)	Historical & Industrial	38003021	Tenant
HC&D, LLC and subtenant Maui Paving (Camp 10 Puunene Quarry)	Pumps from Haiku Ditch	Historical & Industrial		Tenant
Imua Energy Maui, LLC (fka Maui EKO Systems LLC (tenant of County	Puunene Surface Water (pumps from Haiku			
Central Maui Landfill))	Ditch)	Historical & Industrial	38003019	Neighbor
HC&S Fire Suppression	Puunene Surface Water (702 Cistern)	Historical & Industrial		
	Puunene Surface Water (702 Cistern south of			
New Leaf Ranch (non-profit)	Pulehu Rd and Haiku Ditch)	Historical & Industrial	38006029	Tenant
	Puunene Surface Water (702 Cistern south of			
Chem Plant Baseyard	Pulehu Rd and Haiku Ditch)	Historical & Industrial		Subsidiary
Costo Maddela (pasture tenant)	Puunene Surface Water	Ag - Pasture	38001001	Tenant
Maui Demolition & Construction Landfill (Decoite Trucking)	Pipeline from Reservoir 91	Historical & Industrial	38005002	Tenant
Gary Vares, Sr. & Gary Vares, Jr	Pumps from Waihee Ditch	Ag - Pasture	38007101	Tenant
Brendan Balthazar	Pumps from Waihee Ditch (supplied by G. Vares)	Ag - Pasture	38007101	Tenant
Manuel Lopes & Christopher Lopes	Pumps from Waihee Ditch	Ag - Pasture	38007101	Tenant
Santos, Harriet, Michael & Jordan	Rights to pipe water from Kauhikoa Ditch	Ag - Pasture	25001018, 25001019	Tenant
Pagan, Leonard	Kauhikoa Ditch	Ag - Pastrue	25002001	Tenant
Cambra, Harry	Hamakua Ditch	Ag - Pasture	25003026, 25003027	Tenant
			250030380003,	
			25003036, 25003037,	
Cambra, Harry	Kauhikoa Ditch	Ag - Pasture	250030380004	Tenant
Kolani Distillers - Rum Tenants Fire Suppression	Surface water from Haiku Ditch	Historical & Industrial	250050540000	Tenant
Kulolio stock water	Lowrie and Haiku Ditches	Stock water/Cattle	250040360000	Internal MP Use
Terviva trials (30 Acres)	Lowrie Ditch (extra bypasses to res 82)	Pongamia Orchard	380040010000	Tenant

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#### EXHIBIT C – CWRM ORDER STATUS UPDATE

Stream Name	Restoration Status	BFQ50 at IIFS (cfs)	IIFS Value (cfs)	IIFS Location	Current Status
Makapipi	Full	1.3	n/a	Above Hana Highway	Gate removed, water flowing downstream below intake
Hanawi	Connectivity	4.6	0.92	Below Hana Highway	Gate open, water flowing downstream below intake
Kapaula	Connectivity	2.8	0.56	On diversion at Koolau Ditch	Main gate open, water flowing downstream below intake
Waiaaka	None	0.77	0.77	Above Hana Highway	Gate open, water flowing downstream below intake
Pa'akea	Connectivity	0.9	0.18	At Hana Highway	Intake gate closed, water flowing downstream over dam
Waiohue	Full	5	n/a	At Hana Highway	Intake gate closed, sluice gate removed. All water flowing downstream.
Pua'aka'a	Connectivity	1.1	0.2	Above Hana Highway	Gate open, water flowing downstream below intake
Kopiliula	Н90	5	3.2	Below Hana Highway	Main gates open, ditch control gates closed.
East Wailuaiki	Н90	5.8	3.7	At Hana Highway	Gates open, water flowing downstream below intake
West Wailuaiki	Full	6	n/a	Above Hana Highway	Gates open, water flowing downstream below intake
Wailuanui	Full	6.1	n/a	At Hana Highway	All intakes sealed (Category 1) water flowing below intake
Ohi'a/Waianu	None	4.7	n/a	None	No diversion
Waiokamilo	Full	3.9	n/a	Below diversion at Koolau Ditch	All intakes closed, water flowing downstream
Palauhulu	Full	11	n/a	Above Hana Highway	All water either passing intakes or flowing out of the Kano sluice gate
Pi'ina'au	Full	14	n/a	Above Hana Highway	Intake sealed, water flowing downstream.
Nua'ailua	Connectivity	0.28	2.2	To Be Determined	Intate gate closed, water flowing downstream over dam
Honomanu	Н90	4.2	4.2	Above Hana Highway	All 4 diversion sluice gates are open, water flowing downstream
Punalau/Kolea	Н90	4.5	2.9	Above Hana Highway	Sluice gate open, water flowing downstream below intake
Haipua'ena	Connectivity	4.9	1.36	Below Hana Highway	Intake gate closed, water flowing downstream, dam will require modification
Puohokamoa	Connectivity	8.4	1.1	Below Hana Highway	Intake gate will be used to ensure water flowing downstream, intake dam will require significant modification
Wahinepee	None	0.9	0.9	Above Hana Highway	No diversion
Waikamoi	Н90	6.7	3.8	Above Hana Highway	Center ditch sluice gate open
Haneho'i	Full	2.54	n/a	Upstream of Lowrie Ditch	Intakes sealed
Huelo (Puolua)	Full	1.47	n/a	Downstream of Haiku Ditch	Lowrie intake will require significant modification/Haiku intake sealed
Honopou	Full	6.5	n/a	Below Hana Highway	Three sluice gates open, one intake sealed. One of two Wailole intakes sealed, water flowing downstream

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## EXHIBIT D – EMI TRASH REMOVAL









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EXHIBIT D – EMI TRASH REMOVAL (Continued)







